Consumer survey on the acceptance of carbon labels for biofuels in the UK

Report elaborated in the framework of the Carbon Labelling Project

Deliverable D17

Intelligent Energy – Europe (IEE)



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Contents

1.	Intr	oduction	3
2.	Res	search objectives	3
3.	Met	thodology	3
3	.1.	Phase One – Qualitative Research	4
3	.2.	Phase Two – Quantitative Research	8
4.	Cor	nclusion	12

Annex 1: HGCA - CO ₂ efficiency labels – discussion guide14
Annex 2: Presentation "Biofuels research results: thoughts and observations from the two phases of research"
Annex 3: Presentation "Biofuels research results: phase one – qualitative research" 29
Annex 4: Presentation "Biofuels research results: phase two – quantitative research"59

1. Introduction

As part of the EU Carbon Labelling Project, and in line with the UK government Renewable Transport Fuel Obligation (RTFO) and the EU Renewable Energy Directive (RED), the HGCA tasked The Oxford Partnership to conduct research into UK consumer behaviour and attitudes towards environmental issues and specifically their perception and knowledge of biofuels, their attitudes toward a CO_2 label, and their likely future actions in relation to biofuel.

The research was carried out in the UK during February and March 2008 (prior to the introduction of the RTFO on April 15th 2008).

2. Research objectives

The main objective was to assess the impact of CO₂/efficiency labels on increasing awareness and interest in the use of biodiesel and/or efficiency improvements for lubricants and fuels.

The specific tasks involved with delivering against these objectives were as follows:

- An informal customer survey (qualitative research) to determine the effect of CO₂ labels on purchasing decisions of fuel and lubricant products. The results from this survey to be used to define the scope, protocols and design for the quantitative phase
- This research will identify the information and government or industry endorsement needed to make consumers believe that the fuel products are both beneficial and safe for their vehicle
- The information delivered from this research will be used to assess the effectiveness of carbon labelling programmes and to define how the programmes can be modified to improve consumer interest

3. Methodology

The research methodology involved a two phase approach:

- Phase One: Focus groups to reveal the key issues and attitudes of consumers surrounding biofuels
- Phase Two: Quantitative research, in the form of an omnibus survey, to establish robust data on certain key issues surrounding biofuels

All research was conducted according to the codes of conduct laid down by the Market Research Society and the Association for Qualitative Research.

3.1. Phase One – Qualitative Research

Focus groups were conducted to reveal the key issues and attitudes of consumers on environmental issues in general and specifically on biofuels and efficiency labels.

Eight focus groups were held (4x2) in Newcastle, Birmingham, Watford and Bristol, with the group make up covering age – younger versus older, gender, and attitude to energy saving – early adopter versus laggard.

Overall Conclusions

- o There is an inherent scepticism regarding media reports about environmental issues and indeed the seriousness of the global position. Younger respondents in the main believing the problem will not become acute for several generations, if at all.
- There was no evidence that the recent spate of negative publicity on biofuel has had any resonance with consumers. Perhaps it would have, had respondents realised how imminent the introduction of biofuels were at the pump (RTFO).
- There is a tendency for some consumers to believe that the comparatively little they can achieve environmentally as individuals, is pointless when countries such as the USA will not commit to Kyoto.
- Consumers want to help the environment but often feel that it is not made easy enough for them. They ideally want help both in terms of greater commitment from government and their local council, who many believe are just not serious enough about it. They also feel there should be financial incentives for being 'green'.
- There is perhaps too much stick and not enough carrot. This is particularly felt to be true in London with the congestion and now emission charges.
- There seems to be a pool of ignorance into which all environmental and ethical issues get sucked, all hard if not impossible to solve. This can foster the feeling it is 'someone else's problem'. Logically it should be government, as it is accountable and should be responsible, but it has little trust among respondents to be totally impartial.
- Overall, encouraging people to be environmentally responsible is a matter of winning both hearts and minds – this research suggests there is still some way to go to achieve this goal.

Current behaviour

- o There is a hierarchy of consumers' environmental behaviour depending on their level of commitment to the environmental cause their 'green mindset'
- It starts with what they are coerced to do, such as recycling of household rubbish and the associated fines for misuse; goes on to things that will save them money such as low emission light bulbs and turning electrical appliances off and not to standby, and finishes with things that take personal sacrifice like walking not driving, carbon offsetting etc.

o Although one would think the 'leaders' would be some way up this environmental ladder with the 'laggards' still on the first few rungs, from this research the distance between them is not substantial

Understanding the issues

- When asked to define certain environmental terms such as sustainability, biodiversity, carbon footprint, renewable energy etc. the younger respondents had the most consistent understanding. Older male respondents were also knowledgeable but older women, even if they were committed environmentalists, had a fairly poor knowledge of the terms. There is only a thin veneer of knowledge
- o The carbon cycle is simply not understood by the majority. When it is understood it tends to be amongst older males
- o There is some superficial knowledge of greenhouse gases, but little knowledge of how they affect the planet

Awareness and knowledge of biofuels

- o There is a high awareness of the term biofuel but, apart from a knowledgeable few, the majority know little beyond this
- o There is little to no connection between biofuels and the carbon cycle. Indeed most were unaware of the carbon cycle
- o Only a few, usually male, respondents could claim any knowledge of the sources of biofuel or how it was made
- o Very little is known about the different feedstocks for biofuels and therefore respondents showed little perception of the deforestation or loss of wildlife issues
- Not one respondent was aware of the Renewable Transport Fuel Obligation (RTFO) and only one that there would be a blend of biofuel in petrol and diesel from April 2008
- When informed of the RTFO, initial reactions from respondents were concern as to what extent biofuel would affect their car, both in relation to performance and engine damage. There was also an inherent belief that biofuels would cost more than fossil fuel
- o Several groups queried why the government hadn't made more of the introduction of biofuels, seeing it as a good initiative
- The food v fuel question causes confusion and there is no conclusion as to how this would or could be resolved it is felt to be a government problem
- When discussed, the general feeling was that the industry should use British crops where possible for biofuels. This would help British farmers and help to make Britain more self sufficient for transport fuel
- o The more ethically minded respondents also saw a role for developing countries in growing biofuel feedstock, providing it wasn't harming their own environment

Pricing and likely behaviour

- There were split feelings on cost, some believing that in general, biofuels should be cheaper to produce and therefore cheaper at the pump, others taking the cynical view that they would be more expensive
- There were quite strong views that the government takes too much in tax from fuel and that with the 5% blend there was an opportunity to take less and pass that saving on to the consumer
- Some of the more affluent consumers with greater environmental conviction, would be prepared to pay a 'few pence' more for biofuel if there was a choice, particularly if it was made from British crops
- o However, crop provenance is irrelevant to what the majority are willing to pay

Spokespersons

- Respondents are very sceptical about organisations or individuals who might be the best spokesperson or body for biofuel, believing they all have an axe to grind and are consequently not objective.
- o Government is considered appropriate because it is accountable, but is not trusted.
- o Scientists are considered to be trustworthy but often derailed by conflicting research.
- o NGO's have their hearts in the right place but are too evangelical and one sided.
- o People's champions or media personalities are most believable and considered to be the most objective.

Efficiency labels

- All respondents were aware of efficiency labels on white goods with most using them as part of their decision making process after their prime driver of price. However the labels need to be both simple and universal to be successful.
- o It was commonly agreed that having efficiency labels was better than not having them , but they have to cut through manufacturer's hype and expose the true benefits
- Once explained, the idea of an efficiency label for biofuel was seen as helpful so long as it explained the benefits over fossil fuels, in a clear, concise and simple to understand way. However, the label was only useful where there is a choice, if no choice exists then the need for a label disappears.

The CO2 Star logo (Figure 1):

- o Majority of consumers were indifferent to the label design
- The drop reminded all groups of the British Gas flame logo, which did not have a positive association (comment would only be understood by UK consumers)
- o Colours were perceived as OK

- o Putting 'CO2' in the name was felt by some to be wrong, drawing attention to the wrong thing
- The drop could possibly become a CO2 friendly icon like the kitemark symbol for quality and integrity
- The possibility of 'add-ons' to the logo was raised, for example: % carbon reduction, sustainability criteria, quality aspects (ISO, DIN), % efficiency improvements, source / origin, web-site for further information. However, apart from specific items, the overwhelming request is for simple to understand, tangible comparisons.
- o The possibility of developing the logo into a general quality marque for CO2 efficient products was also raised by respondents.
- Efficiency labels on other, transport-related items was thought to be a good idea, provided they were items where choice was a key market factor, such as cars and tyres.
- o The information on the labels must be simple to understand and preferably with tangible comparisons
- The response from consumers was to keep the message simple. Thus the most meaningful element of current efficiency labels was seen as the easy to read A to G ratings, the rest being too small to read or too technical to follow.



Figure 1: CO₂Star logo developed for the Carbon Labelling project

Discussions identified four requirements to make a successful label:

- o *Eye catching* well designed and distinctive
- o Simple lodging in peoples minds quickly
- o *Relevant* improves the likelihood of changing behaviour
- o *Meaningful* information I can remember and justify

3.2. Phase Two – Quantitative Research

- Quantitative research, in the form of an omnibus survey, was conducted to obtain robust data on key issues concerning biofuels
- 586 car drivers were questioned
- The sample profile of participants in terms of gender, age, social grade and geographical area is shown in Figure 2

Overall

- o Protecting the environment is important to all groups (88% agreeing) but is more important to females, older age groups and those in the higher social grades
- The most important influencing factors when buying fuel for cars is that it is safe for the car, followed by its efficiency or mpg; the fact that it is environmentally friendly and finally the car's performance

Biofuels

- Overall awareness of biofuels is high at 84%, but decreases down through the social grades 87% for AB's and 76% for DE's (see Figure 3)
- The most influential factors in buying biofuel are that it's safe for your car followed by the fact that it's better for the environment; it is sustainable; it's a secure fuel supply; it helps UK farmers; it improves your car's performance; it helps third world farmers and finally that it uses set-aside land (see Figure 4)
 - Of these factors, the one that has least discrepancy across the groupings is 'better for the environment', followed by 'safe for cars', and the one that splits opinion most is 'helps third world farmers', closely followed by 'uses set-aside land' and 'improves car performance'
 - o The over 65's are the least likely age group to be influenced
 - o The DE social group is the group least likely to be influenced
- 35% of respondents would only be willing to pay the same for biofuel as they pay now for petrol. 31% would only pay less and 21% more (see Figure 5). Within the age groups, the youngest age group are willing to pay the most, and within the social grades the ABC1's are more likely to pay the most
- The majority of people (72%) do not have any concerns with biofuel. Amongst those that do, more likely to be older, in the higher social groups and in the south, the main concern is that the feedstock for biofuels could take land otherwise used for growing crops for food (Figure 6)
- Older age groups and those in the higher social grades are more likely to have seen or heard something about biofuel in the media 66% for the over 65's v 29% for 17 to 24 year olds. In the main the coverage is seen as positive (44%) or neutral (37%) with the youngest age group seeing it as particularly positive

- The most trusted organisation or people to offer impartial advice on biofuel would be an independent consumer organisation (31%) followed by an environmental organisation (17%). The least trusted is the EU (2%), followed by fuel companies (7%) (Figure 7).
- Overall, industry (38%) is seen as the most responsible sector for causing pollution, followed by road transport (29%), but for the youngest age group it is road transport (37%) that is seen as the worst polluting sector.
- Among the statements shown, the strongest agreement was for biofuel sourced in this country thus helping British farmers (81% agreement).

Observations

- The results show quite a split of opinion between groups. In general, males, the younger age groups and the lower social grades are the most indifferent to the issues and probably most disconnected, with their opposites - females, older groups and the higher social grades - the most concerned
- o This suggests that a different language and a different approach is needed when talking to different consumer groups



Figure 2: Sample profile – car owners



Q - Have you ever heard of biofuels?

Figure 3: Awareness of biofuels

 $\mathbf{Q}-\mathbf{How}$ likely are these factors to influence your decision to buy biofuel for your car?



Figure 4: biofuel purchasing influences

Q - If a litre of unleaded petrol for your car cost £1.05, what would you be prepared to pay for a litre of biofuel?



Figure 5: Amount prepared to pay for biofuel



Q - What concerns do you have? Base - Those with concerns

Figure 6: Concerns about biofuel

Q - Which of the following organisations would you trust the most to give you impartial advice on biofuel?



Figure 7: organisation or person most trusted

4. Conclusion

General Environmental Issues

Because in today's world it is possible to know and care about almost everything, consumers are caring less about almost anything that is beyond their household, friends and family, the so-called "my world". This attitude seems to be reinforced by the research results from this project and suggests that, even more than ever, it is the hearts and minds of individuals that must be won over, to marshal support and motivate changes in behaviour.

Environmental issues are complex and difficult to understand and a pool of ignorance develops leading to consumer feelings that the problems are hard, if not impossible to solve. This tends to result in the feeling that it is "someone else's problem". Logically it should be governments leading the debate but it has little trust amongst respondents. To achieve maximum impact the most believable information or advice should come from an independent consumer organisation or respected individual.

In terms of how environmental issues affect individual behaviour and lifestyle, people will only change their way of life so much, before they question the need, because mostly they are self-centred. Personal cost is a major consideration for most people. Those with strong convictions, although in the minority, are willing to pay more, whilst those with lesser convictions are not.

Consumers in general question how seriously people are taking environmental issues. Government, local government, workplace, media and peer pressure all put pressure on individual behaviour. However, there is a feeling that if the issues were that serious, then why aren't the US and China putting more effort into solving the problems. There is a general feeling that more pressure should be put on consumers and more legislation introduced to change behaviour. Consumers also want to know what the consequences of doing nothing are and whether they as individuals can make a difference or whether they are wasting their time and effort.

Biofuels

It is evident that biofuels is not top of the environmental worry list of consumers. Their main concerns lie elsewhere e.g. increasingly extreme weather conditions, recycling, energy conservation, and pollution. Overall there seems to be a disconnect between biofuels and environmental issues, caused to a large degree by a lack of understanding.

There was virtually a complete lack of awareness of the introduction of biofuels at the pumps in April 2008. This led to a feeling of suspicion among many consumers as to why they have not heard of biofuels and the introduction of the RTFO before. They also questioned why the blend of biofuel was not greater if they are so good. Probably more importantly was the negative uncertainty surrounding biofuels. Thus would it cause damage to the car or reduce engine performance coupled with an anticipated cost increase.

Sustainability or the food versus fuel debate had not been considered by the majority, but when it was discussed it was thought to be a complex area and one that government should resolve. Ultimately however consumers saw only one winner, namely food. The majority of consumers would prefer the biofuels to be sourced within the UK (providing it did not impact

on food production), to help UK farmers and to help secure the fuel supply. However the majority were not willing to pay a premium for biofuel no matter what the provenance.

Overall beneath a thin veneer of superficial understanding lies a high degree of ignorance of the key issues. In order to connect with the public there needs to be a widespread communications strategy, involving all of the marketing mix, with different messages targeted at different segments of society.

Efficiency Labels

In general, efficiency labels were considered to be a useful aid to the purchasing decision, but only where there is a choice. Where there is a choice such as white goods, houses and potentially other items specifically cars and tyres, then efficiency labels are considered to be a useful, unbiased purchasing aid. If there is no choice of products e.g. mandatory inclusion of biofuel in road transport fuel, then the need for a label is secondary and only serves to provide a warm feeling or self justification for purchase. Consumers identified four key factors necessary to make a successful logo: eye-catching, simple, relevant and meaningful. The $CO_2Star \log o did not perform well against these criteria.$

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нос	A - CO2 efficiency labels – discussion guide
Intro	duction
Aim c	and purpose of the group
Durat	tion & Timings
Mode	erator's role
Their disclo	role – speak out – as honest and objective as possible – no osure of information
Using	recorder
Warn	n up – 5 mins
o	We see, read and hear a lot about the state of our environment and the need to each do our bit for it, but just how bad do you think it is? How imminent is the problem?
Curre	ent household behaviour – 10 mins
0	How energy conscious would you say your household is on a scale of 1 to 6?
0	What do you think this figure will be in say 5 years time?
	 What will have changed?
0	What do you do currently do, if at all, to help lessen your family's impact on the environment?
	 Recycling, composting, walking or cycling instead of the car, low emission car, low energy light bulbs, turning the central heating down, etc.
	1

Annex 1: HGCA - CO_2 efficiency labels – discussion guide



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Know	ledge of biofuels – 10 mins
0	How are biofuels produced?
0 fue	Do you think they are more or less green than conventional els?
0 the	Do you think that certain biofuels are more or less green in others?
0	How do fuels create CO2?
0	Do biofuels create CO2?
	 More or less than conventional fuel?
0	How would you find out about CO2 currently?
0	Do you care?
CO2 /e	fficiency label – 20 mins
0	In much the same way that white goods have introduced an energy efficiency label on machines what do you think about having one for biofuels?
	 How useful would you find it?
	 Is it a 'must have' or a nice to have?
0	What information would you like to see on such a label? unprompted
0	Where should the labels be placed?
0	Who do you think should be the organisation behind the labels – who should implement the CO2 labels?
	 Government, fuel companies, academic institution, environmental organisation, independent organisation
SH	OWCARD 3 - CO2 star label
0	Opinions?
	 Score out of six
	 Likes and dislikes?
0	What if any further information would be useful to have on the label? <i>unprompted</i>
	3

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<form></form>	0	Looking at the list which if any of the following things would also be useful to show?
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SHOWCARD 1
Sustainability
Renewable energy
Biofuel
Carbon footprint
Carbon offset
SHOWCARD 2
Visual of a white goods efficiency label
SHOWCARD 3
Visual of CO2 star label
SHOWCARD 4
Possible add ons:-
% of carbon reduction
Sustainability aspects
Quality aspects – ISO, DIN
% efficiency improvements
Source/origin

Annex 2: Presentation "Biofuels research results: thoughts and observations from the two phases of research"





























	Chart 15				
Introduction of biofuels					
There is virtually a complete lack of awareness of the introduction of blended fuel at the pumps from April. This fosters a feeling of suspicion amongst many					
If biofuels were that good for the environment and that important then:-					
 Why haven't they told us about the RTFO and the introduction of biofuel in April? 					
2. Why isn't the blend of biofuel greater?					
But more importantly:-					
1. Will it damage my car in any way?					
2. How will it affect performance? The 'me' dimension					
3. It's bound to cost me more!					
the oxford partners bislouis research - thoughts and ebservations - march 2008. shaper bislo	hip				











Annex 3: Presentation "Biofuels research results: phase one – qualitative research"



C	ontents	
0	Introduction and background	3
0	Executive summary	5
0	General environmental views	11
0	Current household behaviour	19
0	Understanding the issues	25
0	Understanding of biofuels	36
0	Efficiency labels	46
0	Appendix one – segmentation profile	59
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	biologia canarch rangin - wards 1988	sharper thinking

















33





		Ch
D day - views depend on ag	e	
Generally, younger respondent older ones, which in some foste	is have a more distant doomsday horizon than ers the belief that 'it's not my problem'	
The problem won't come for	'I think it will happen but not for a long time yet – I don't think it will happen in my grandchildren's lifetime'	
'The problem won't come for generations yet'	Younger male	
Younger female 'The way its going I wouldn't be	'I don't think we can stop it, only slow it down – so if we can do that well then I think you are looking at hundreds of years into the future '	
surprised if it happened within fifty years'	Youngerfemale	
Older female		
1	the coford partnership stores thinking	-














































Poor know	ledge of biofuels		
There is hig few, the ma	nh awareness of the term biof jority know little beyond this	uel, but apart from a knowledgeable	
'lt's a better wa is it something	y of driving your car – that evaporates faster'	'I think you can get your car converted but I don't think biofuel is very economical at the moment'	
Older female		Younger male	
	'It's about getting rid of petrol and using chip oil'		
	Older male	'I think it is made from waste products but I don't really know'	
'I know it's eco takes it'	o-friendly and the Prius	Younger female	
Older male	'Aren't there emissions different – don't they produce water' Older male	'But how do they produce them, doesn't that harm the environment'	
		Younger female	







48

	Chert 4
RTFO – why have we never hear	d of it?
Only one person in all the groups ha Transport Fuel Obligation (RTFO) wa all fuel would be blended with biofuel represented a missed opportunity for positive, to others the fact that they h	d a vague idea of what the Renewable as, yet nobody was aware that from April . To some respondents this the government to publicise something adn't, raised suspicions
'I've never heard of it – is it something to do with some Stockholm	'If it is so good why are they only putting in 5%'
agreement Voringes mdo	Youngertemale
roungermae	
'The fact that they haven't told us	'If it's a good thing, how come none of us know about it'
anything about it is highly suspicious — they are usually the first to crow about how good they are'	Older male
Older female	
	the oxford partnership



		a	
Feedstock - source	and provenan	nce ????	
Only a few responden biofuel, therefore little of wildlife etc. in other would prefer it to be g transport economics a	ts were aware was known ab parts of the wo rown in this cou and helping farm	of the various sources of feedstock for out potential risks of deforestation, loss rId. Given a choice, however, most untry for reasons of self sufficiency, mers – but not at a price premium	
'I can see that the source of biofuel could affect price, but I don't think people really care where it comes from, it comes down to cost, people will buy the cheapest'		'ff we can produce our own fuel then we don't have to bomb other countries do we'	
		Younger male	
Older male	'If it helps and good	ourfarmers then all well	
	Older fem	ale	
'Let's face it you go to the pump with		'They will use whatever is cheapest won't they – it's down to economics'	
the shortest queue – you re not going to bother with where it came from'			
to bother with where it c	ame from	Older male	



			c
The perfect spokes	person for bio	fuel?	
There is a definite hie organisation who shou government's respons	rarchy of the m Ild represent b sibility - they a	iost objective ty; iofuel – althougi re simply not tru	pe of person or h most see it as sted by the majority!
Fuel compan	Fuel companies		Peoples Champion
Government	Environmen Organisation -	tal Ind NGO Org	ependent anisation
"Td trust the Archbishop of Canterbury' mad cows dis		scientists is that things like MMR or se'	'Jeramy Clarkson would be perfect or someone like Jamie Oliver'
Older male	Olderfemale		Younger male
'You simply cannot trust government anvmore – everv minister has an axe		"Lewis Hamilton Richard Hammo	, Gordon Ramsey, nd'
to grind'		Younger female	s
Older female			the oxford partnership
	biofault case	arch ratelits - march 2008	sharper thinking











53





















Annex 4: Presentation "Biofuels research results: phase two – quantitative research"



C	ontents	
0	Introduction and background	3
0	Sample profile	4
0	Executive summary	5
0	Results	8
	 Is protecting the environment important to you 	9
	 Fuel purchasing influences 	10
	 Awareness of biofuels 	14
	 Biofuels purchasing influences 	17
	 Amount prepared to pay for biofuel 	28
	 Concerns about biofuel 	30
	 Awareness of media coverage 	32
	 Organisation or person most trusted 	34
	 Who is most responsible for emissions 	36
	 Agreement with statements 	337
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	biofuols research results march 2008	sharper thinking

































67



















				Chart 28			
Amount prepared to pay for biofuel							
Q – If a litre of unleaded petrol for your car cost £1.05, what would you be prepared to pay for a litre of biofuel?							
-							
Don't know	12%						
126p plus	4%						
115p-125p	7%						
106p-114p	9%						
105p - same		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	35%				
95p-104p	10%						
85p-94p	4%	Average - £1.	00				
75p- 84p	7%	less than unleaded	- 31%				
Up to 75p	8%	more than unleaded	- 21%				
-							
			the oxford partners	ship			
	biofuels research results –	murch 2008	sharper thinking				
























